# Public Sector Track: Mayors' Neighborhood Academy Opening Session

### Dr. Jorrit de Jong

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# Leading Collaboration in Cities

What to Expect, How to Make Progress, and Where to Begin

Mayor's Academy – Summer Institute 2025 – Harlem Children's Zone and EdRedesign Lab

Dr. Jorrit de Jong, Faculty Director, Bloomberg Center for Cities at Harvard University

### **Session Plan**

- 1. What to Expect? Common Barriers to Collaboration
  - The Hartford Case
  - Insights from Research
  - Small Group Discussion
- 2. How to Make Progress? Collaboration as a Learning Journey
  - The Louisville Case
  - Insights from Research
  - Small Group Discussion
- 3. Where to Begin? Identifying Useful Entry Points
  - The South Yorkshire Case
  - Insights from Research
  - Small Group Discussion









### Management

"Bringing Order and Consistency"

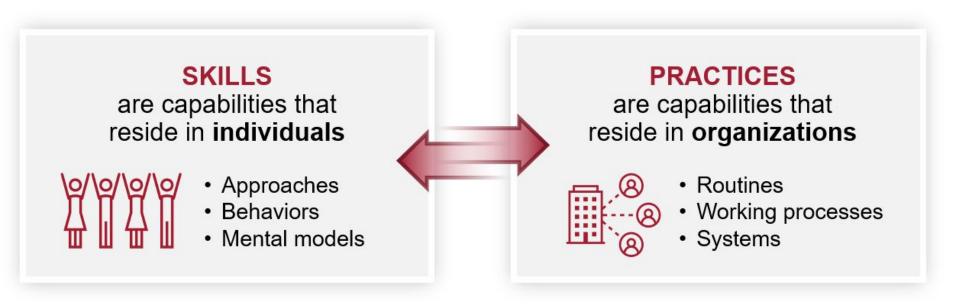
City Leaders
Focused on
Solving Urban
Problems

### Leadership

"Helping People
Cope with Change"



# Individual Capabilities (Skills) and Organizational Capabilities (Practices)

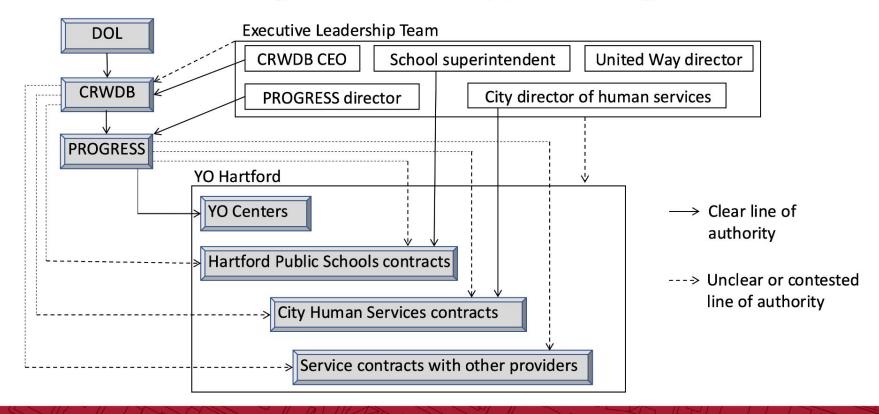


## **Collaborating Across Boundaries**





# **Lines of Authority in Youth Opportunity Hartford**





### **How Could This Happen?**

- Secured a \$27m DOL grant for Youth
- Fought over the Governance Structure
- No Youth To Participate in Programs
- No Providers to Design Programs
- No Facilities to Host Programs
- Nobody Willing to be Executive Director

### **Top 3 Challenges of Cross-Boundary Collaboration**

#### 1. Substance

- Agreeing on problem and solutions
- Developing a robust joint action plan

### 2. Accountability

- Committing to the collaboration
- Loyalty to own department

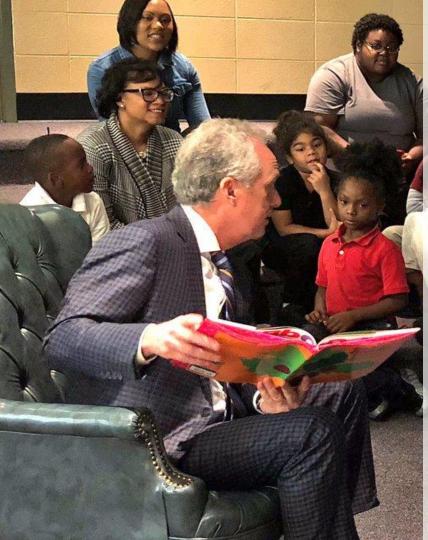
### 3. Teaming

- Trusting and understanding each other
- Figuring out how to talk, decide and work together

# What Barriers is **Your** Collaboration Facing?

Talk to Two Other Cities for 10 Minutes





"The nature of these collective models is not speed. What kind of leadership do you bring to these massive collective impact models? Most of them fail, it seems to me, as I look at them around the country.

A lot of progress has been made about the vision and what we want. But then people start turning over and you bring in new people.... So, you're getting consensus on something that there was consensus about two years ago.

I find myself wondering:

# 'Are we not moving fast enough or is it just me?'

-Mayor Greg Fischer

### **Cross-Sector Collaboration in Cities: Learning Journey or Blame Game?**

**Pulido-Gomez et.al.** Journal of Public Administration Research and Theory (JPART)

#### **Question:**

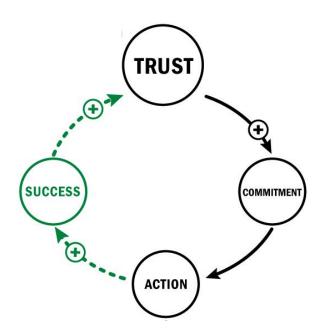
"What helps and hinders the design and management of CSCs in the longer term"

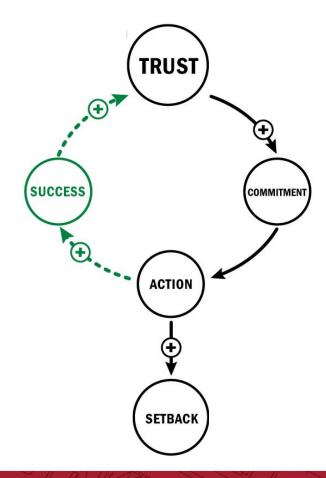
#### Methods

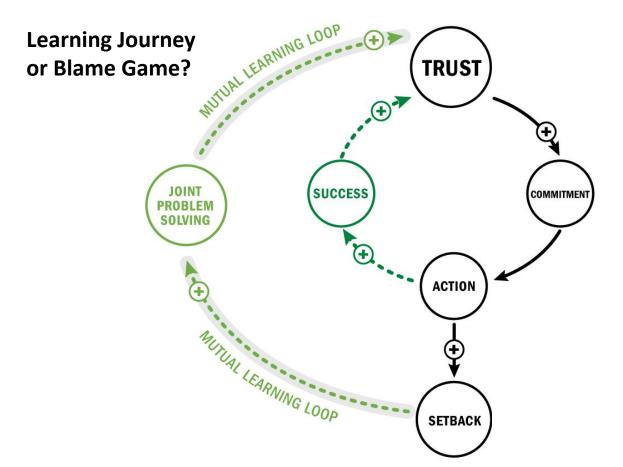
- Study 9 CSCs across three cities and three policy areas
- (Group) interviews,
   document analysis,
   surveys, exercises

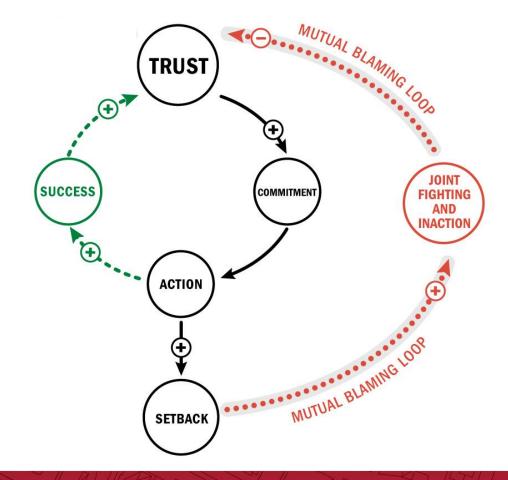
### Findings:

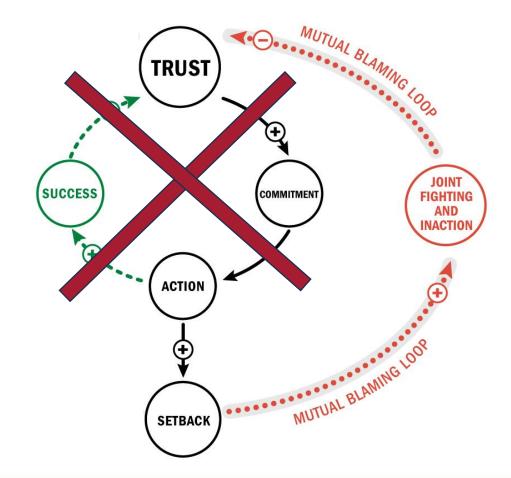
- Formal structure is no predictor of success.
- **Adaptable** collaborations are more likely to succeed.
- Five **key actions** contribute to a virtuous learning cycle:
- 1. Build on prior relationships and social capital
- 2. Leverage a trusted individual/group as navigator
- 3. Engage the community in all stages
- 4. Use data to focus, learn, and improve
- 5. Invest in joint problem-solving

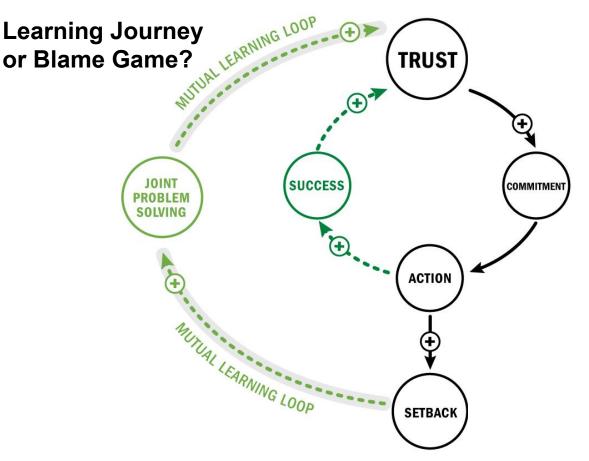




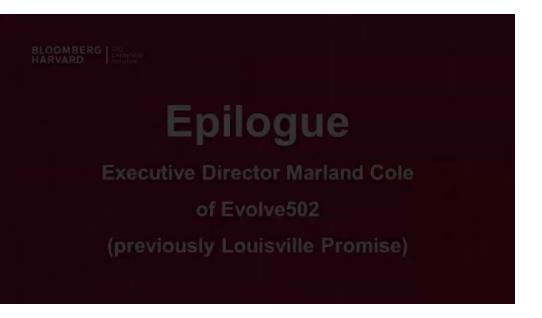








- Invest in Team Design and Launch
- Acknowledge and address the common barriers
- Task conflict does not have to be negative per se
- Create conditions for learning, adaptation and growth as a team
- Celebrate milestones and learn from what goes well



### **EPILOGUE VIDEO**

New Executive Director:

**Marland Cole** 

**New Name:** 

Evolve502



# How Is Your Collaboration Dealing with Setbacks?

Talk to Two Other Cities for 10 Minutes



### What to Do?

- The Problem is Too Big To Tackle
- The Mayor Has Limited Resources and Authority
- The Low Hanging Fruit Has Already Been Picked Where To Start and How to Move on From There?



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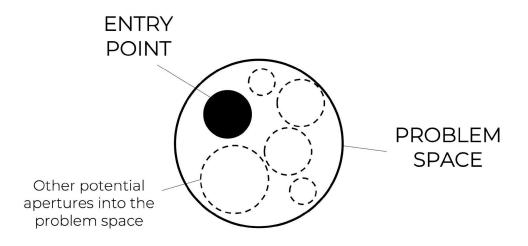
Cities

# Cross-Boundary Collaborations in Cities: Where to Start

How public, for-profit, and civic organizations working to address the same city-wide social challenge can find a common starting point.

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By Jorrit de Jong, Eva Flavia Martínez Orbegozo, Lisa Cox, Hannah Riley Bowles, Amy C. Edmondson & Anahide Nahhal | Jul. 6, 2023



- Entry Point: A meaningful, actionable, acceptable, and provisional opening into a large, complex, and partly unknown problem space.
- Execution as Learning: a dynamic process focused on learning from data and stakeholder feedback, adaptation, and iteration.

### **Entry Points: Gaining Momentum In Early- Stage Cross-boundary Collaborations (2022)**

Martinez-Orbegozo et. al., Journal of Applied Behavioral Science and Stanford Social Innovation Review

#### **Question:**

"What helps CBCs overcome common barriers when they start?"

#### **Methods**:

- Study 10 CBCs over 9 months
- (Group) interviews, document analysis, surveys, ranking exercises

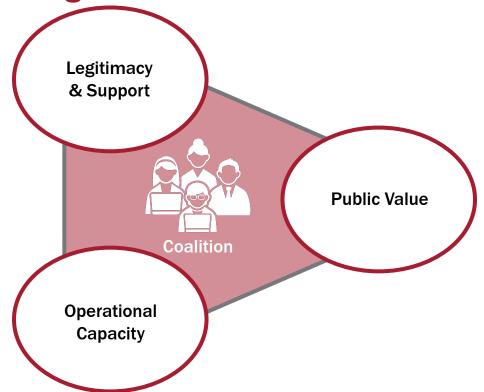
### Findings:

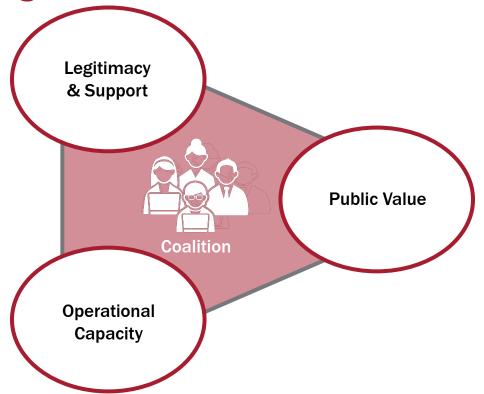
- Without an **entry point** CBCs just keep talking or perish
- Successful CBCs had three things in common:
- 1. Diverse: meaningful representation
- 2. Outward-looking: engaged the community
- 3. Agency: took initiative despite ambiguity

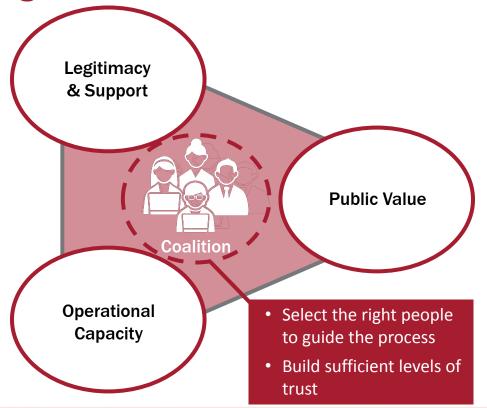
# What Might Be A Meaningful Entry Point for You?

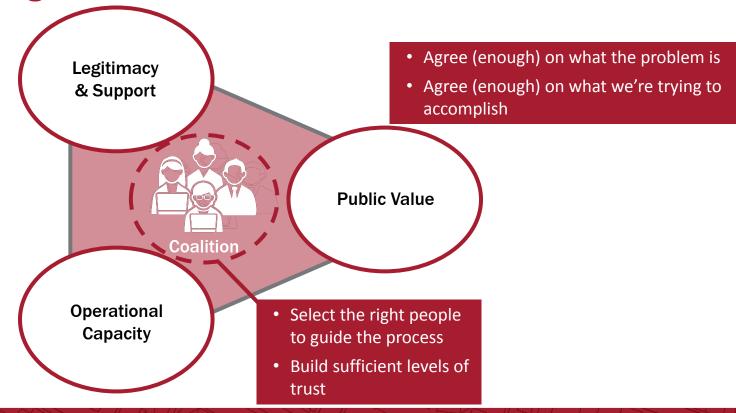
Talk to Two Other Cities for 10 Minutes

**Strategic Triangle for a Collaborative Team** 









• Get onboard the parties who lend legitimacy to what we're trying to accomplish

 Secure the required resources from each party Legitimacy & Support

- Agree (enough) on what the problem is
- Agree (enough) on what we're trying to accomplish



the objective

• Come up with a workable plan

**Operational** Capacity

 Select the right people to guide the process

**Public Value** 

• Build sufficient levels of trust

- Get onboard the parties who lend legitimacy to what we're trying to accomplish
- Secure the required resources from each party

Legitimacy & Support

- Agree (enough) on what the problem is
- Agree (enough) on what we're trying to accomplish



**Public Value** 

- Agree on how we'll accomplish the objective
- Come up with a workable plan

Operational Capacity

- Select the right people to guide the process
- Build sufficient levels of trust
- Agree on how we'll make decisions

- Set up communication channels
- Agree on who will do what
- Set up a governance structure that encourages parties to do what they agreed to do



 Get onboard the parties who lend legitimacy to what we're trying to accomplish

 Secure the required resources from each party Legitimacy & Support

- Agree (enough) on what the problem is
- Agree (enough) on what we're trying to accomplish



**Public Value** 

- Agree on how we'll accomplish the objective
- Come up with a workable plan
- Parties do what they said they would do
- Agree on how to understand and measure progress
- Learn and adjust

Operational Capacity

- Select the right people to guide the process
- Build sufficient levels of trust
- Agree on how we'll make decisions

- Set up communication channels
- Agree on who will do what
- Set up a governance structure that encourages parties to do what they agreed to do

### Resources

- On leading urban problem-solving
- On collaborative governance in cities
- On managing innovation and change



